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AUGUST 1978

Response Time Hampered By Citizen Delay

An LEAA News Feature

The average citizen waits so long to report a crime that police have little chance to make an arrest at the scene no matter how fast they respond, according to a Kansas City study released today by the Law Enforcement Assistance Administration (LEAA).

The study said the median time for reporting a major felony (Part 1 crime) was 6 minutes and 17 seconds. The dispatch time was 2 minutes and 50 seconds, and the police travel time 5 minutes and 34 seconds.

Reporting to police in less than two minutes after the commission of an involvement crime could increase arrests nearly 10 percent, the report said.

The report said that if a citizen waits more than five minutes to report a crime, further delay makes little difference.

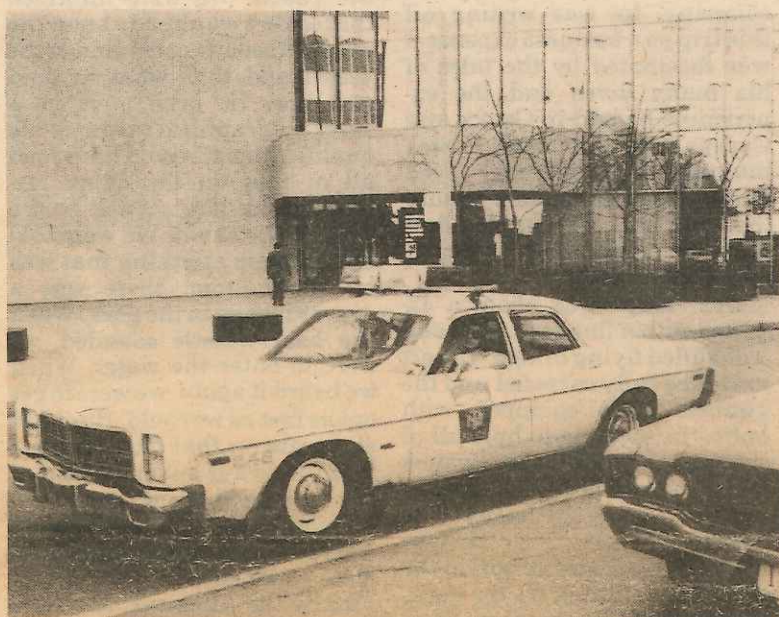
The "Response Time Analysis Report" was conducted by the Kansas City, Missouri, Police Department for the National Institute of Law Enforcement and Criminal Justice, LEAA's research arm. It is part of a multiphase research project begun in October, 1973, and scheduled for completion in January, 1979. Total cost is \$1,134,799.

Part I of the study, released today, deals with the time it takes citizens to report major felony crimes; reasons why they delay; how long it takes to dispatch an officer to the scene, and officer travel time.

Future reports will deal with misdemeanor crimes and general service calls — traffic, alarms, disturbances, suspicious parties, and non-crime medical emergency incidents.

There also will be a study of prosecution efforts and disposi-

(Cont. on Page 5)



An unidentified crew patrols the downtown area during day watch. Story at right details police manpower shortage.

Administration Said To Be Undermining Negotiations

By BILL DUNN

During a recent council meeting, Mayor Doug DeGood and Councilman Ray Kest fired a volley of verbal shots that were obviously aimed at undermining contract negotiations which are less than a year away.

Following the same tired script of past Administrations, they began to attack the very integrity of the upcoming negotiations.

The parts played are the same, only the names are different. At an appropriate time before every contract is due to be negotiated, the Administration paints a picture of gloom for the city's financial future. Naturally the crisis is anticipated to occur during negotiations.

Same old lines. Mayor tells of hiring freeze, possible lay offs and hints that the employees cost of living is partially responsible. He apparently said nothing about cuts in service — very distasteful these days, you know!

But wait! Here comes the knight in shining armor. He's none other than Councilman Kest this year. His part in the play is to calm the public.

Stating that the situation is not as dark as the Mayor sees it, he assures everyone that service cuts should not be necessary.

Everything was predictable, only the time table is flexible in this pre-contract debacle. As the rest of the play unfolds during the coming months, the principal Administration players will do everything possible to undermine negotiation talks before they start.

One can easily realize why the early start by the Administration this time. Check the papers and see the raises public employees are winning all over the country. This administration will undoubtedly continue its attempts to scare the public onto its side until contract negotiations are completed.

Upon completion of contract talks things will be smoothed over enough to permit healthy raises (even though they will be much less than their peers in other cities) for the various Administrative players. Sound familiar?

At this point in time the script appears to be a little worn and ragged. But, maybe we can write a new ending. Let's hope everyone can ride off happily into the sunset.

Police Manpower Critically Low

By JERRY HEINEMAN

It seems that very few people give a damn about how many police there are in this town until they need one or two. Then, there just aren't enough cops around anywhere. When someone asks, "What took you so long to get here?" he really doesn't want an answer, he's just voicing his frustration about something he thinks he can't do anything about.

As far as police protection goes, the citizens of Toledo are being short changed, because the Toledo Police Division is undermanned.

There aren't enough police operators to answer telephone calls.

There aren't enough uniform police officers to patrol neighborhood districts.

There aren't enough detectives to investigate the crimes.

In some instances, burglary alarm calls have not been dispatched for up to an hour because there were no crews to send. Disorderly conduct — gun calls have been dispatched as general broadcasts for the same reason. Crews are regularly dispatched to calls literally miles from their districts because there is no one else to send. The manpower shortage has made things more dangerous for the policeman, too — fewer crews means less help when officers need back up.

To ease this manpower pinch, police command officers in all the bureaus and sections of the division have been forced to adopt a policy of "borrowing from Peter to pay Paul." Most commonly this means taking a uniform officer from his regular shift (where he'd be assigned to district patrol), and placing him in the dispatcher's office (where he answers telephone calls). By doing this, the dispatcher's office has its minimum manpower, but the shift commander is left a man short. More officers are available to answer the telephone call for assistance, but fewer are available to per-

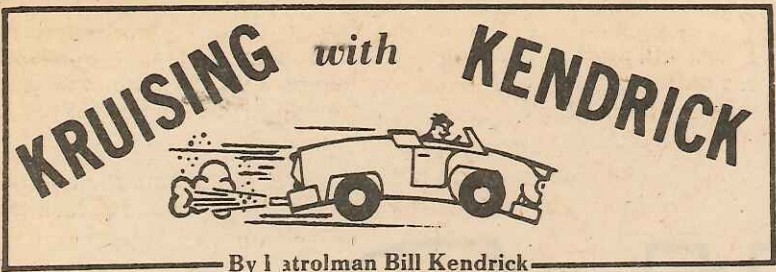
sonally respond. Because of summer vacations, and an already low number of officers to work with, shift commanders are often placed in a position where certain neighborhood districts can have no regular district crew.

Last year, when faced with the same situation, a satisfactory answer to the problem was found. The Toledo Police Division was allowed to "recall" officers, thereby supplementing the lack of manpower by using officers who were on scheduled days off and paying them over-time.

More importantly, a large police class was hired and when it graduated in October manpower was temporarily back to normal.

Faced with another shortage of police officers this year, however, the Administration has decided to do basically nothing. City Manager Walter Kane refused to institute the recall procedure during the hectic months of May, June and July, stating that the police division would have to "make do" with what it had. The recall procedure was used in August, and will be continued until early September, but only on a very limited basis. At the same time, the Administration has stalled and alibied and hem-hawed on the issue of hiring another police class. The net result is that there remains a critical shortage of police officers.

The re-institution of a massive recall program would beef up patrols and help alleviate the manpower shortage. But it would not attack the underlying problem that faces the city. What is needed, and needed immediately, is the hiring of more police officers. The refusal of the Administration to hire a police class is not economic prudence as the City Fathers would like everyone to believe, rather it is the callous and negligent disregard for the safety of every person in Toledo.



Last February, Florida offered me refuge from the icy storms that gripped our area. In search of warm sun and clear waters, I packed my bags and headed South. My objective was one of the most unusual parks in the country. John Pennekamp Coral Reef State Park features the only living coral formations along the entire coast of the United States. Encompassing over 100 square miles and offering 40 of the 52 species of coral found in the Atlantic Reef System, Pennekamp is a mecca for divers throughout the Northern Hemisphere.

Located on U.S. 1 on famed Key Largo, the park is open year round. To reach the reefs, one must travel about five miles off shore. This can be accomplished by contacting one of the many private boat operators that dot the highway or by going aboard a charter boat operated by the park service. Well, I for one wanted an early start. I wanted to "get down among 'em." So the first move was to drive off the main artery that transcends the key and look for someone who would take me out on the reefs. I started off early in the morning and somehow got onto a gravel road that led to a dead end. It was the end of the road and the beginning of the property of the Deep Canal Marina. Any similarity to a marina that you are used to seeing around here and this one is purely un-

believable. There was plenty of dock space available, since the deep sea fishermen were out early.

The building that housed the combination bait store and bar was pre-Columbian at best. The roof was sagging under a combination shingle-grass-tarpaper covering. The hand painted sign proclaimed that charter boats were available along with a list of baits such as clams, crawfish, etc. I walked inside the building and it took a while to get my eyes accustomed to the dark after coming out of the bright Florida sunlight. The bait store and marina must have been a side line because the main portion of the building was set aside as a bar. There were a number of chairs and tables with a variety of potted palms, which I suspect one could use to dump his adulterated drinks into. The decor was decidedly South Sea. Fish nets hung from the walls and conch shells were stacked in every corner. Triple-bladed propellers spun slowly from the ceiling and I half expected to see a dark-skinned girl in a sarong with a flower in her hair come dancing out to greet me. It all added up to a Bogart film shot on location except the proprietor who was dressed in a house dress and was dipping out a large handful of fresh shrimp into a bait box.

She looked very tired and offered only a half-hearted

smile when I tried to engage her in conversation. She seemed even less interested when I told her I was looking for a charter boat to take me out to the reefs. "Give me your name and I'll put it on the list," she replied very businesslike. She mentioned something about calling "Pappy" and that he would be at the dock about 11 a.m. I was much too early in the morning to have a drink, or at least I thought so. But it wasn't long before the place began to look like a hot Saturday night. To my delight and surprise, a number of people were parking their cars and walking into this oasis. They were asking about a charter also. There were a few women, but mostly they were young men. One, a rather large specimen with an impressive beard and Herculean body sat down at my table and opened the conversation with a bone-crushing handshake. I learned that Eric had done most of his diving in the Aegean while working for the Navy. Now employed by a large petroleum company, he was writing off this trip as a business expense. I was fascinated by the tales of his many dives and the experiences he had in Greece and Cyprus. Our conversation was interrupted by the sleepy-eyed bait girl and bar maid who said that our boat had landed and that we could find "Pappy" down at the dock.

Our "ship" was about a 42-footer with a flat deck front and a modified flying bridge. The aft area was fully carpeted and the gunnels were equipped with built-in sections to hold all of the scuba air cylinders. By now there must have been at least 25 people waiting to board. The captain, "Pappy", as he had been referred to by the girl in the bar, was standing on the dock. Not unlike the many cadre I had met in the army, this guy was all business. He bellowed out orders like a drill sergeant. First, he ordered all equipment stowed properly. Next, his command was to place all scuba people in the rear area and the "snorklers" were to be placed in the bow "for needed ballast." I took offense to the reference that the snorklers were going to ride third class. I was about to

negotiate the walk to the front of the boat when the huge hand of Neptune grabbed me by the shoulder and escorted me into the cabin area. "Don't pay any attention to that windbag," Eric told me. "He doesn't know that the best divers in the world are the free divers." I took heart in what he said and joined him on the leisurely ride to the reef.

We had picked a perfect day. The air temperature was in the high 70's and we were told that the water temperature would be about 69 degrees. Nevertheless, all of us had brought along either a complete wet suit or like myself, only the top. The water was relatively calm and from a distance we could distinguish deep water and reefs by the color of the water's surface. It took about 45 minutes to reach the dive site. When we were over the reefs, the engine was cut and the anchor was dropped. "Pappy" came down from the flying bridge and addressed us. He reminded me of a general talking to his men before they hit the beach. We were informed that (didn't we already know) he was in absolute command of the vessel and that what he said was law. He even gave us a short biographical sketch of his qualifications. I could have read all of that on the many certificates he had pinned to the wall of the cabin. We were told not to touch anything that was on the bottom; there was a souvenir shop in the park. When the boat whistle sounded, we were to enter the water. When we heard it again, we were to get out as fast as we could. He didn't elaborate on that one. We were told to always swim upwind of the boat and never touch the anchor cable. I was growing weary of his dissertation and more anxious to hit the water. Finally he finished his long tirade and personally aided each of us over the bow into the water.

Although the water was almost 70 degrees, the initial shock was a real waker-upper. My wet suit top quickly began to trap water in the thousands of tiny air sacs and I adjusted to the new buoyancy. Quickly orientating myself, I swam to the bow. The water was clear as

gin and I had no trouble seeing 50 feet or more to the bottom. The sands were pure white and the coral was all about me. Although many of the divers on board the boat that day were equipped with scuba gear, it would be worthy to note that the coral formations are from two to thirty feet below the surface, allowing both the snorkeler and the scuba diver an equal opportunity to view the beauty of the reef. Even though the azure waters were relatively calm on the surface, there is a constant motion below. Fuschia-tinted fan coral waved at the undersea visitor and schools of multi-colored fish seemed to row against an unseen current. Greenish finger coral provided concealment for the smaller fish. Minute sea life abounded in the skeletons of many other tiny sea animals that combined their bodies to form the reef. The color of both the fish and the coral were accentuated by the sun's rays that filtered through the clear waters.

The world below the surface is one of silence. The bright greens and yellows of the passing fish can easily be blended into the camouflage of the rocklike coral. But the diver must constantly remind himself that this is not the result of an artist's brush or a sculptor's hand. In reality, the coral reef is a living thing, growing from one to three inches a year. It is also quite delicate and can be easily damaged. Conversely, the unknowing will receive a nasty cut and later an infection if he or she were to touch the jagged surface of the coral. All of us wore heavy leather gloves for our own protection. Although I was equipped with snorkel, mask and fins, I had no trouble attaining a relative depth of 30 feet to examine the intricate coral formation. Eric, on the other hand, was fully equipped with a double tank and a bright orange full piece wet suit. I laid on the surface watching him skim the bottom, feeling the millions of air bubbles rise and explode against me. It was a strange and eerie feeling to watch the others below me glide silently about. It was an even stranger sight to observe "The Christ of the Abyssia" on the ocean floor. This is an 18-foot statue of Christ set on a large concrete pedestal. With arms up stretched, the sun streams down onto its face, making it stand out in the clear waters.

This had been my first dive in any ocean and unlike the lakes and quarries I had been in

(Cont. on Page 7)

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"Coming home, I drove into the wrong house and collided with a tree I don't have."

"The other car collided with mine without giving warning of its intentions."

"I thought my window was down but found it was up when I put my hand through it."

"I collided with a stationary truck coming the other way."

"A truck backed through my windshield into my wife's face."

"A pedestrian hit me and went under my car."

"The guy was all over the road. I had to swerve a number of times before I hit him."

"I pulled away from the side of the road, glanced at my

mother - in - law and headed over the embankment."

"The gentleman behind me struck me on the backside. He then went to rest in the bush with just his rear end showing."

"In my attempt to kill a fly I drove into a telephone pole."

"I thought I could squeeze between two trucks when my car became squashed."

"I had been shopping for plants all day and was on my way home. As I reached an intersection a hedge sprang up obscuring my vision. I did not see the other car."

"I had been driving my car for 40 years when I fell asleep at the wheel and had the accident."

"The accident occurred when I was attempting to bring my car out of a skid by steering it into another vehicle."

"The other car attempted to cut in front of me so I, with my right front bumper, removed his left rear tail light."

"I had been learning to drive with power steering. I turned the wheel to what I thought was enough and found myself in a different direction going the opposite way."

"I was backing my car out of the driveway in the usual manner when it was struck by the other car in the same place it had been struck several times before."

"I was taking my canary to the hospital. It got loose in the car and flew out the window. The next thing I saw was his rear end and there was a crash."

"I was on my way to the doctor with rear end trouble when my universal joint gave way causing me to have an accident."

"As I approached the intersection, a stop sign suddenly

appeared in a place where no stop sign had ever appeared before. I was unable to stop in time to avoid the accident."

"To avoid hitting the bumper of the car in front I struck the pedestrian."

"My car was legally parked as it backed into the other vehicle."


"An invisible car came out of nowhere, struck my vehicle and vanished."

"I told the police that I was not injured, but on removing my hat I found that I had fractured my skull."

"I was sure the old fellow would never make it to the other side of the roadway when I struck him."

"When I saw I could not avoid a collision I stepped on the gas and crashed into the other car."

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New Day Predicted For ICPA Members

Editorial by David E. Smith

With the vote of the member associations of the International Conference of Police Associations at the Toronto Convention, it becomes obvious that there is a change in the wind. For those of you not so informed, the ICPA member associations voted to seek affiliation with the AFL-CIO. This move is now subject to the approval by the AFL-CIO's Executive Council. This action can be seen as the beginning of a great new day for the members of associations affiliated with the ICPA.

This vote has driven home the fact that POLICE UNIONS are at the stage of arriving in the House of Labor. Our situation is analogous to the AFL-CIO in the 1930's. In the 1930's, the management slogan was "take it or leave it." Forty years later, this same slogan is advanced by city administrators and city officials who seem to feel that this outmoded rhetoric is a "new" management "right." This "right" is now used to justify any and all management excesses in regard to their employees. The most glaring of these is the drafting of legislation codifying a contract overwhelmingly rejected by union members. Legislation does not require any ratification and is much easier to pass.

As management learned forty years ago with our brothers in the industrial crafts that "take it or leave it" does not work, so too will the management teams (this includes elected as well as appointed officials) in the public domain who feel the just demands of their employees. The die has been cast — no more hand wringing and foot dragging. We will not be viewed as indentured servants but as the union men and women that we are.

The time of the treatment of union men and women as mindless robots with no aspirations or goals is ludicrous and long since past. We will be heard and we will share in the fruits of our labor. The "good life" will be a reality and not just a dream for the members of the T.P.P.A., AFL-CIO!

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Financial Secretary's Report

By MIKE GOETZ

This writer has recently returned from the International Conference of Police Associations annual convention in Toronto, Canada. After being a delegate to this convention and partaking in the series of meetings and roll call votes on certain issues, I will have to say the experience gained will never be forgotten.

It was interesting to talk with the delegates from all over the United States and Canada and, of course, our brother officers in Puerto Rico. After spending the four days with these men and discussing different topics and exchanging views concerning contract talks, collective bargaining and grievances I am sure the attending officers all returned with an education.

Since the recent dues increase, the ranks of the T.P.P.A. have grown even larger and the list of stragglers (non-members) has gotten even smaller. For those who read this article it is evident that the union is becoming what a union should be and that is: stronger, one body and one voice for all patrolmen. Remember the command officers no longer wear blue shirts as we do. Check the list of non-members here and encourage them to join the ranks of the working patrolman. The loners are as follows:

Patrick Allen
Leonard Ball
Thomas Beaudry
Ralph Burand
Donald Diefenbach
John Dorn
Marion Fitch
Larry Hallauer
Arthur Harvey
John Helman
Merritt Higbie
Dale Homer
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James Porter

From the

President's Desk

The month of July was not one that you could call successful, regarding our progress in Federal Court with Judge Young. Not that this is anything new. We lost the latest round of the Sarabia Case involving the hiring of "qualified" candidates for the next police class. It's tough to explain a Federal Court Judge's ruling that the Civil Service Exam should be competitive for white candidates and merely pass - fail for others. All police officers should be concerned about the quality of their potential future partners. It's a curious thing when the Administration comes to us to be their "hatchet men" for their Field Training Program, but they take the position, along with Advocates for Basic Legal Equality, that anyone who merely passes the exam should be qualified to become police officers.

Maybe if the Administration were more concerned about who

they hired, there would be less need for patrolmen to do their "dirty work."

The other decision handed down by the same Judge Young, concerned the extension of the Sergeant's Promotional Eligibility List. It seems that according to the Judge, it is proper to allow the list to live beyond its normal period in order to give a particular officer a chance to be promoted. We only hope that if that officer is promoted, he will be able to explain the special consideration shown to him by his ex-brother officers. There are many qualities necessary in achieving leadership stature and we doubt whether or not Judge Young's arbitrary decision adds to those qualities.

We would like to add that if any member would care to have a copy of either of these rulings, feel free to contact any T.P.P.A. Representative.

Letter To The Editor

To the Editor of The Shield:

In the June, 1978 issue of "The Police Shield" there appeared several pictures taken at the Annual T.P.P.A. Picnic at Vollmar's Park. These pictures were taken by a "fellow" Toledo Police Officer. This said officer or photographer is Officer Michael Goetz, a top ranking T.P.P.A. official.

At the time Officer Goetz was taking his "candid" photos, it was believed by the people involved in the photos that the snapshots were for personal and private use. Therefore, Officer Goetz obtained no written consent for the public use of these pictures from the people whose pictures were taken. Now we find that Officer Goetz has taken it upon himself to publish these photos for public view.

Being police officers we find ourselves in the public eye often enough with various compromising positions and issues. We are human and should be allowed to enjoy ourselves, but we don't need to advertise or put ourselves in any more compromising situations than are necessary. Officer Goetz has made public, as I am sure more than just police officers read and subscribe to "The Police Shield", the private and off-

duty lives of his "fellow" police officers.

I feel quite confident that if Officer Goetz thinks about his thoughtless act and were to put himself in the shoes of the officers photographed, the pictures would never have been printed.

It seems to me that the female police officers have enough problems, both departmental and private, concerning their activities and this photographic commentary on their purported off-duty activities gives them one more problem, if nothing more than idle gossip. If I am correct, Officer Goetz's female companion at the picnic is an Ohio State Patrol Officer, and I doubt that the O.S.P. would have appreciated her picture appearing in any publication as the one Toledo Police Officer's photo appeared.

The female Toledo Police Officer was my companion at the picnic and the male Toledo Police Officer is one of my everyday working partners. Thus, there were no objections to what we were doing at the picnic, as we were just having a good time amongst ourselves. But when things such as this are taken out of context and made public, the innocent acts become derogatory and tend to destroy the character, in the eyes of others, of the individuals involved in the harmless incident.

It is hard for most of us to admit that we are wrong or just plain goofed, and I feel this is one of those times when a wrong has been done. Therefore, I would ask that Officer Goetz retract the photographs in "The Police Shield." Officer Goetz should also make his personal apologies to those involved in the photographic blunder as well as the printed apology for all to read.

Sincerely,
Officer Tom Zeigler

Robert Pribe
Everett Riley
Frank Rodgers
Nayland Rose
Fred Schroeder
Alfred Segura
Edward Shy
Dale Siefke
Claude Simon
Francis Smitley
Darnell Thomas
Lawrence Thompson
William Thompson
James Tierney
Thomas Warnka
Reid Werner
Raymond Wolford
Arthur Zielinski
George Zientara

Response Time Study

(Cont. from Page 1)

tion of suspects arrested either at the scene or through subsequent investigation for both major and misdemeanor crimes.

The current report is based on a study of 949 cases between March 1, 1975, and the spring of 1976. They included 56 of the 207 beat watches in Kansas City.

Nine independent observers spent 10 months riding in police cars, while other project workers monitored the telephone tape transcriptions of calls made to police dispatchers. Other project staff members later interviewed witnesses and victims taking their sociological history and reasons behind any delays in calling the police.

The study said delay in reporting major crimes to the police can be traced primarily to what citizens do prior to making the call, their attitude about the personal importance of the incident, and the need for assistance.

Actions that result in significant delays, the study said, include telephoning another person, waiting or observing

the situation, investigating the incident scene, and contacting a supervisor or a security guard.

People who did not immediately call the police often cited the need for additional information or assurance that the incident required police intervention.

"Hesitancy to take personal responsibility and indecision concerning the need for police assistance also are cited as reasons for reporting delay," the survey said.

The report said that one or more of these patterns of citizen delay were reported in 42.3 percent of the crimes studied.

One survey aim was to test the theory that response time could be reduced with better police communication and deploying more personnel. The report found little evidence to support this hypothesis, because of citizen reporting delay.

The study said only 15 percent of the calls to police are related to major crimes. Of these, 62.3 percent pertain to "discovery crimes" — generally an incident in which someone returns home or opens a store in

the morning and finds a crime has been committed.

In "discovery crimes," the report said, the rate of arrests or availability of witnesses will not increase no matter how fast the police respond.

In the other 37.7 percent of major crimes, a victim or witness was involved during the commission of the crime. But one - half of these crimes were not reported within five minutes after the crime, the study said.

Rapid Reporting of Involvement Crimes Increased the Chances of an Arrest

"In general," the survey said, "an involvement incident reported in one minute has a 10 or 15 percent higher probability of an arrest than if reported in five minutes.

"For all types of involvement crimes, reporting time longer than five minutes has very little impact on the probability of an on - scene arrest. The chance of making an arrest in an incident reported at five minutes is little better than one reported at 10 minutes or more."

The study said the probability of a response - related arrest in an involvement burglary is 40 percent higher when it is reported within one minute than when reported at five minutes or more.

The report said the probability of arrest due to rapid response is "virtually nil in more than one - half of the involvement crimes because of the length of citizen reporting delays."

The probability of locating a witness at the scene also is

related to the time taken by the citizen to report an involvement incident, the survey found.

Police response to an involvement crime reported within one minute has nearly a 10 percent greater chance of producing a witness than the same incident reported at five minutes. The likelihood of contacting a witness continues to drop slightly with increased reporting time. The probability of locating a witness after a reporting delay of 30 minutes is about 15 percent less than at five minutes.

The study said that in determining the probability of an on - scene arrest, dispatch time was found to be not related, and travel time played a relatively minor role.

This finding was for all Part 1 crimes in aggregate. In certain involvement crimes, the study said, dispatch and travel time did make some difference.

The only strong relationship existed between travel time and the probability of arrest in cases of involvement burglary. The probability was more than 40 percent higher when travel time was one minute than at five minutes and more than 60 percent higher at one minute than at nine minutes.

According to the survey, citizen satisfaction is dependent on whether the citizen perceives response time to be faster or slower than they expected, not in the actual time it takes the police to respond.

In general, citizens were "satisfied" (86.8 percent) with police response time, and 70.2 percent reported being "very satisfied."

James M. H. Gregg, acting LEAA administrator, said the study raises numerous questions bearing on the impor-

tance of response time and brings into focus the problem of citizen reporting and the reasons they often delay in reporting.

"If the information is utilized, law enforcement may greatly improve its response time at little additional cost," Mr. Gregg said.

T.P.P.A. Meeting Attendance Up

By ROGER REESE
Recording Secretary

It is most gratifying to this officer to see an increase in the attendance at monthly T.P.P.A. meetings. I would like to take this opportunity to thank those for attending, especially the younger officers. I would like to compare some figures of those attending our meetings: In the last 11 months average attendance at meetings has been 54, compared to 30 for the same period the preceding 11 months — an increase of 80 percent.

Also, since the first of this year, average attendance is 66, compared to 29 for the same period last year, an increase of 128 per cent.

For those who haven't attended any meetings, the meetings start at 8 p.m. and are usually over by 9:30 p.m. After the meetings, there is food and refreshments. Meetings are held in a hall on the first floor of the Health & Retiree Center at 320 W. Woodruff.

For those members who have been attending regularly, and would like credit for their attendance when they are working the afternoon shift, just make out a sergeant's report the day in question, time stamp the report at the record bureau and then drop it in the T.P.P.A. box. You will then get credit for the meeting.

Items discussed at monthly meetings affect all PATROLMEN, so why not attend and find out what is discussed instead of finding out second - hand?



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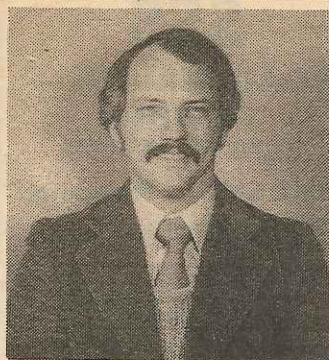
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Police News Around The Country

Death, suicide, alcoholism, corruption — those secret concerns that every cop keeps as tightly holstered as his revolver — surfaced dramatically recently as 75 chaplains and lawmen from around the country met to grapple with the impact of stress on policemen.

Last year, five New York City cops took their own lives. A total of 755 suicides among cops was roughly one in 5,000, or about double the rate of suicide for New York City in general.

As the promotional literature warned, "police work is the most dangerous job in the world" and "the insidious effect of stress" can have "deadly consequences."

Raymond Pitt, associate professor of sociology at John Jay, spoke of the trauma that one cop's death can cause for other cops.

"The officers who cared most about the man who died feel invalidated," he said. "Society doesn't accept the fact that a cop may have lost a friend who was closer to him than anyone else — his wife, his mother, his children."

Grieving officers need to see emotion from their superiors when a fellow cop dies, Pitt added. "All they want is one crack in the voice of their commander, one red eye — something to show he really cares."

Msgr. Joseph A. Dunne, one of seven chaplains for the New York City Police Department, said the most common causes of suicide among policemen are the fear of cancer, family problems and alcoholism.

An alcoholic cop "needs to drink to deal with the pain — a wife at home, a child that's sick, the conflicts on the job," the Rev. Dunne said.

And the cop who's a chronic gambler "is obsessed by the desire to ease the pains of his personality by winning big," he added.

From the Police Chronicle

CHICAGO — The police department has an acute shortage of sergeants but is failing to take steps to fill vacancies promptly, a group of about 200 white police officers has told a federal judge.

The group wants United States District Court Judge Prentice Marshall to order police officials to fill all sergeant vacancies immediately, based on the results of a 1973 test given officers seeking promotion to the rank.

There are about 110 vacant sergeant positions, with several dozen more expected to develop this year, but the city is planning to wait until late in the year before appointing any new sergeants, the group charged.

"The City of Chicago is currently operating with a severe depleted number of police sergeants," the police officers state in court documents.

The group consists of white officers whose promotions to sergeant have been delayed more than four years because of a federal court battle over discrimination in police hiring and promotion practices.

"The city should not be permitted to sit idly by while the ranks of its police sergeants dwindle to a precariously low level," the group contends.

As evidence of the shortage, the group cites a Feb. 5 memo written by Robert Williams, acting assistant deputy police superintendent.

In it, Williams recommended that consideration be given to authorizing the use of patrol specialists as acting sergeants "in districts experiencing temporary shortages of patrol sergeants." He said this "would also reduce the necessity of borrowing sergeants from other districts."

"This memorandum confirms that the Chicago Police Department is currently suffering an acute . . . shortage in the rank of sergeant," the group contends.

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Colorado	Yes	No	Local jurisdiction on both person, vehicle and luggage
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Indiana	Yes	Yes	O.K. in vehicle, glove comp., trunk or luggage
Iowa	Yes	No	O.K. in vehicle, glove comp., trunk or luggage
Kansas	Yes	No	O.K. in vehicle, glove comp., trunk or luggage
Kentucky	Yes	No	O.K. locked in glove comp., trunk or luggage
Louisiana	Yes	Yes	O.K. in vehicle, glove comp., trunk or luggage except in strike area
Maine	Yes	No	O.K. in vehicle, etc. if unloaded
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Montana	Yes	Yes	O.K. in vehicle, trunk or luggage
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New Jersey*	No	No	NOT in vehicle or luggage
New Mexico	Yes	No	O.K. in glove comp., trunk or luggage
New York	Yes	No	NOT in vehicle, trunk or luggage
No. Carolina*	No	No	
North Dakota	Yes	Yes	O.K. in vehicle, trunk or luggage
Ohio	Yes	Yes	O.K. in vehicle, trunk or luggage
Oklahoma	Yes	Yes	O.K. in vehicle, trunk or luggage
Oregon	Yes	Yes	O.K. in vehicle, trunk or luggage
Rhode Island			Refused to cooperate with survey (Atty. Gen. Office)
Pennsylvania	Yes	No	In vehicle ONLY if an official business
So. Carolina	Yes	No	O.K. in vehicle, trunk or luggage
South Dakota	Yes	No	O.K. in vehicle, trunk or luggage
Tennessee	Yes	No	NOT in vehicle or luggage
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Kruising With Kendrick

(Cont. from Page 2)

before, this was alive with activity. The colors were unbelievable. Although most of the coral was drab, some exhibited bright reds and greens. Of most importance to mention was the giant brain coral. It was a light, beige color and about the size of an automobile. The convolutions allowed perfect hiding places for the small fish that swam continually through its "mind." I dived for a closer look just in time to see the smaller fish dart away in a number of different directions. The source of their fear was a rather large, silver and gray barracuda that was very, very slowly moving across the sand toward them. I estimated him to be about four feet long, very lean and I hoped not mean. I made a rapid course correction and headed for the surface. He seemed not to even notice me and lay quietly on the bottom. He was soon joined by another not so large specimen. I tried to motion to the other divers but they were oblivious to everything. When Eric finally surfaced and pulled toward me, he brushed off the idea of a threat and began telling me of the six-foot sand shark he had "scared off" a few minutes and a few feet from where we were bobbing. He laughed it off and went back down.

We had been in the water for over an hour and although I was active, I began to feel chilled. My wet suit was doing what it was supposed to do but even in water that was 69 degrees, I was beginning to tire. The water was slowly pulling the heat from my body and this was adding to my fatigue. I was having a tough time getting energy. Salt water will make one more bouyant and therefore, I should have brought along a weight belt of at least 10 pounds. Coupled with the fact that I had swallowed a bit of salt water and was not very thirsty, I thought it a good idea to get out of the water for a while. While being helped up the ladder by the captain, I was informed that my left nostril was bleeding. I was surprised at this for in all of the years I have been diving (scuba and snorkel) I have never had a nose bleed. This was checked quickly and I took off my top and flippers. Again, one of the rules of the boat — all equipment is removed immediately upon boarding.

The remainder of the trip was spent talking with the other divers about their personal experiences. We talked of underwater salvage, photography, spear fishing (not allowed in the preserve of course) and my

favorite subject — treasure hunting. We had with us a fine collection of very experienced and talented divers. While talking to one of them, a young girl in her early twenties, I learned that there were more attractions here than just the reefs. She told me that the park was the dream of John D. Pennekamp, a Miami newspaperman and area conservationist. He conceived it as a place where present and future generations could see the beauty of nature unbarred and undisturbed. There is a nominal charge of 25 cents per person to enter the land portion of the park. The attractions there are camping, picnic grounds, a canoe trip, and powerboat rentals. There is a fine beach and several bike paths. For those who wish to observe the outer reefs without getting their feet wet, the park vessel, M. V. Discovery, makes three trips daily to the reefs. From the observation windows below, one can gain a close-up view of the coral formations and the sea life that abounds there. One can observe several varieties of fish ranging from the timid Clown fish to such sinister creatures as the silver Barracuda and the fearsome (harmless?) sand shark.

When we reached the dock, "Pappy" would not let us off until he finished his debarkation speech. It was Lord Nelson at Trafalgar all over again. The bait/bar was crowded almost immediately as we all tried to wash the salt water out of our throats. Our captain found his rightful place at the head of the bar and the proprietress even attempted a smile, especially when the dollars began to flow over the bar. Eric had cornered one of the girls and was turning on the charm. A rather broad-chested gentleman wearing a watch hat and sporting a gold earring in one ear was standing at the bar swapping stories with our captain in some very salty language. The overhead fans were going at full tilt but the air was very still and hot. Someone proposed a toast to our brave captain and to a good dive. I proposed another to John D. Pennekamp, for he made all this possible.

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Letters To The Inspector

Dear Inspector: Whatever happened to that very, very thin girl that used to work in the city's law department?

Answer: Strange you should ask. Last month she was invited to a party after work and she accidentally swallowed the olive in her martini. The next day, three lawyers left town.

Dear Inspector: I happened to see one of your new sergeants standing behind the desk and he had a very large bandage on one of his fingers. What on earth happened?

Answer: Oh, that. Well, nothing serious. Someone just punched him in the nose.

Dear Inspector: Over the past ten years, you have been slipping in little innuendos and cutting remarks about the Polish people. I am sick and tired of such comments and demand that you at least pick on some other group for a change. How about fat people — what could be worse than being fat?

Answer: Being Polish and fat.

Dear Inspector: Rumor has it that there is a former S.S. officer working in the Police Department. He is said to be using an assumed name and his identity has, until recently, been kept a close secret. Is this allegation true?

Answer: The F.B.I. has suspected him for some time now. However, the truth did not come out until last month when they searched the ash trays of his V.W. and found 136 former inmates of Auschwitz.

Dear Inspector: My boyfriend wants me to go with him to the drive-in. He is crazy about movies that deal with U.F.O.'s and other stories about space and such. What do you think I should do?

Answer: I think you should go with him. However, unless you want to have a Close Encounter, stay out of the back seat.

Dear Inspector: What is white on the top, white on the bottom, and has 21 legs, and two arms? Give up?

Answer: A frog sandwich.

Dear Inspector: I am very concerned with the course of events taking place in the world today. In the event the country goes to war, what do you suggest I do?

Answer: Very simple. If the country goes to war, move to the city.

Dear Inspector: I am an archaeology major working on my doctorate. Could you assist me in learning the name of a particular group that is definitely pre-Columbian, smear their naked bodies with fish oil, soak their knotted hair in mud and play low wailing sounds on hollowed out rhinoceros horns?

Answer: Their name is on the tip of my tongue. However, I'm sure you've heard their songs a hundred times on the local F.M. rock station.

Dear Inspector: Do toads give you warts?

Answer: Definitely not. Warts give you toads.

Dear Inspector: How do you view the Braless Look?

Answer: Through heavy lenses.

Dear Inspector: Is it true that in today's age of inflation that our money is not worth the paper it is printed on?

Answer: Absolutely false. Today's paper is not worth the money it is printed on.

Dear Inspector: Is it true that our new chief is very adept at such things as embroidering, needlework, tatting, doily making, and crewel work?

Answer: How totally absurd! How ridiculous! Well, let me tell you that I have known the new chief for thirty years and have NEVER known him to do a stitch of work in his life.

Dear Inspector: I have been reading your column for many months and cannot for the life of me understand how you can

write such trivia. Could you explain how you do it.

Answer: It's really quite simple. First, put the fingers of the left hand on keys A-S-D-F. Right hand fingers go on keys J-K-L-. The thumb hits the space bar and —!

Dear Inspector: This afternoon while shopping in the downtown area, I noticed a patrolman standing on the corner directing traffic. His shoes were highly polished, his pants pressed and he had military creases in his shirt. All in all, he personified the epitome of professionalism in law enforcement. However, I did note one rather distracting feature. When he was crossing the street, he was bent over almost double and he walked with a staggering gait. Could you try to determine what his problem is?

Answer: Please don't be alarmed. There is nothing to worry about. Officer Dugan just had his tie caught in his fly.

Dear Inspector: Help! My love life is drab and lifeless. I'm 25 years old, male, average looks, average intelligence, and have an average case of acne. I like taffy pulls, sing-a-longs, flat-chested girls, and cold showers. I dislike tight clothes, painted ladies, dancing close, and any references to my flowered ties. What I need is something to splash on after a shower and shave. Something to spice up my life. Any suggestions?

Answer: Sure. How about a chilled decanter of embalming fluid?

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Policemen Winning Civil Law Suits

From the
San Francisco
Policeman

By Veda Federichi,
Staff Writer

Cops are fighting back. Not with fists or guns, but with civil lawsuits.

They are suing people who beat them up. Who shoot them. Who file false or malicious charges against them. Who slander or libel them.

In Los Angeles, two officers won \$10,000 from a doctor who sprayed a Mase-like chemical into their eyes when they walked up to his Mercedes.

A Chicago policeman was awarded \$1,000 after he sued a man who falsely accused him of soliciting a bribe to squash a traffic citation.

A Tucson police officer won \$3,100 in two lawsuits. One was against a man who broke his toe when the policeman tried to intervene in a bar fight. The other suit involved a woman who accused the officer of fondling her during a search. She later admitted the accusation was false, and apologized in writing as part of the court settlement.

In Sacramento, nearly a dozen civil suits are pending. All are still in litigation, so attorneys involved are reluctant to discuss details, but what follows is a good example.

A Sacramento sheriff's deputy has filed suit against a man who accused him of being drunk on duty. The man was arrested at a party on a minor charge. At the time of his arrest, he accused the deputy of being drunk, and the deputy — with great foresight — took the precaution of having a breath test at the county jail when he booked the prisoner.

The test showed the deputy's blood alcohol level was .00 — no alcohol.

The arrested man, informed of these results, still insisted on filing charges with the department's internal affairs division, charges that later were determined unfounded.

Now, the deputy is suing for damages because of the em-

barrassment and hassle he had to go through while the charges were being investigated.

Police unions all over the country have been active in this new militancy, nicknamed "Blue Lib," and the Sacramento Police Officers' Association is no exception.

"It's been long overdue," said the SPOA president, Police Sgt. Bob Johnson. "In years past, the police officer has been fair game for anyone who had an ax to grind.

"When a citizen has a legitimate complaint, that's fine. But if his attack is malicious, we don't care if there is money to be had. If there's any way to sue, we will."

"The old days of sitting back, thinking the policeman is fair game, are over."

In the last several years, complaints to the internal affairs divisions of law enforcement agencies throughout the country have been on the upswing. This is partly because many agencies have become less defensive and more aggressive in investigating complaints, and so citizens are less reluctant to squawk when they think they've been wronged.

But there are other factors. Street-wise criminals feel that filing a charge of police brutality, for example, can give them some leverage when it comes time to plea bargain. It complicates the case, and they can use it as a bargaining weapon with the district attorney.

If nothing else, the charge can be brought up in court to tarnish the officer's image in the eyes of the jury. In any case, the crook has little to lose.

"We find that criminals will sometimes make up stories to mitigate the circumstances of their arrest," said Sacramento Police Chief Jack Kearns. "Then officers must suffer through the indignity of an investigation without recourse. It's very demeaning to an officer and his family to be subjected to false charges.

"I don't want in any way to discourage citizens from reporting any misconduct," Kearns

said. "But when the charges are made falsely and maliciously, the officers accused certainly should have recourse to the courts."

Sacramento Sheriff Duane Lowe echoes Kearns' sentiments.

"Law enforcement officers have been seen as second-class citizens, without the same judicial recourse that other citizens have. This is changing, and hopefully we will have our day in court.

"I look forward to the day when people are held accountable for the things they do or say," Lowe said.

"What we're trying to do is make people understand they can't go along killing and maiming police and get away with it," said George J. Franscell, attorney for the Los Angeles Police Protective League.

The League has been one of the nation's most active in "Blue Lib," and Franscell said he filed about 45 suits on behalf of the men and women in blue last year, about double the number filed in 1976. "This year, they're running about five a month," he added.

A survey last year by the International Association of Chiefs of Police showed that every major city in the country had at least two or three suits filed by police officers annually, and although the numbers aren't large, they are on the increase.

In the past three years, courts across the country have been awarding damages to police officers who have been physically or verbally assaulted, and as the word has spread, more and more suits have been filed.

However, the civil-suit road is not without pitfalls, and some recent court decisions have made it nearly impossible for officers to win libel or slander suits.

The Police Plaintiff, a national quarterly magazine that reviews recent court action and gives tips on filing suits, said that "law enforcement officers are defamed with a certain regularity as a result of the peculiar nature of their jobs.

"Frivolous accusation of police brutality, citizens' baseless complaints of 'you're a disgrace to your uniform,' and

cleverly worded newspaper articles loaded with innuendo would all appear to be wrongs without legal remedies," the journal advised.

In a decision last year, California's 2nd District Court of Appeals agreed, telling cops that, basically, verbal taunts are "a cross you have to bear."

"It was a devastating decision," said SPOA attorney David Simmons. "It has tremendously reduced the number of potential suits."

Although officers can (and do) still sue in some circumstances for malicious prosecution when the libel or slander is taken as far as official police review procedures, or to court, most blue lib suits now involve physical injuries to officers.

"The police are deciding they don't have to be punching bags anymore," said Frank Carrington, executive director of Americans for Effective Law Enforcement, a 10-year-old Chicago organization that is actively pursuing suits all over the country, providing free research and, in some cases, money to appeal court decisions.

Carrington said a study by his organization showed that in 80 percent of lawsuits against cops, the plaintiffs lost and the cops won.

"I don't see why the police establishment doesn't go on the offensive and counter-sue those who lie in their harassment suits," Carrington said.

Here in Sacramento, the SPOA files "just about every case worth pursuing," Simmons said, and the association pays legal fees.

Within the last year, Simmons said he has filed at least nine suits, and there's a good chance we will win some."

Although damages are asked, "we are more interested in having an adjudication of the officer's conduct than money. Officers aren't filing to make

money. Many cases are resolved in small settlements, or letters of apology."

However, although most defendants in blue lib are indigent (sometimes in prison) and can't pay settlements, some — as in the Los Angeles case of the Mace-spraying physician — are able to fork over damages.

"And damage judgments will follow people around for the life of the judgment," Simmons said, sometimes as long as 20 years, in which time the defendant may come into money.

But Simmons emphasized "we don't look at things from an economic point of view," an observation elaborated by Franscell, who said that "even with paper judgments, the suit is pressed on principal.

"We sued for damages, and shot a police officer, tried to murder him. He didn't succeed, but he had tried several times before to murder police officers.

"We sued for damages, and won, and the man is now paying his settlement out of his welfare check, \$50 a month.

"That isn't much, and the money isn't important. But we made him come to grips with the reality of the situation, and I don't think he's going to go out and try to kill cops anymore."

Shield Announces Subscription Drive

The Police Shield is announcing a subscription drive. You can win a new stainless steel Smith and Wesson .38 caliber revolver. The drive will begin Sept. 1 and end Dec. 31. The prize will be awarded to the member of the T.P.P.A. who obtains the most pre-paid subscriptions. Subscription order blanks can be obtained from your shift steward or drop a note in the T.P.P.A. box and the blanks will be sent to you. Subscriptions must be accompanied with money to be eligible for the prize. Shield subscriptions are four dollars per year.

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