

1873

FOURTH ANNUAL REPORT

—OF THE—

TOLEDO POLICE BOARD

—FOR THE—

YEAR ENDING FEBRUARY 29, 1872.

REPORT.

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OFFICE POLICE BOARD,
TOLEDO, OHIO, March 6th, 1872. }

To the City Council of Toledo :

GENTLEMEN :

Perhaps there is no better method of illustrating the working condition of the Police, and no more convincing proof of the efficiency or inefficiency of the Police Department in its efforts to preserve peace and good order within its jurisdictional limits, than by giving an epitome of results from services rendered by it, and all matters relating to its management during the past year; and acting upon this supposition, the Police Board beg leave to present to your honorable body their Annual Report of Police Affairs for the year ending February 29, 1872; containing such statements and statistics as are designed to convey a correct idea of the practical workings of this branch of our municipal government.

The expenses necessary for the maintenance of our Police amount to no inconsiderable sum; and, while it is true that a considerable revenue accrues to the City through the services of its Police in the assessment and collection of fines and costs in the Police Court, the larger proportion of Police expenses is borne by the tax-payers, and aside from pecuniary considerations, the trusts confided to the Police Department are important and responsible in their character, and it is essential to a correct understanding of the manner in which the duties growing out of these trusts have been discharged that the Police Board, which is vested with the sole control and management of the Police, should annually disclose all matters pertaining to the condition of the same.

Police government is instituted and maintained for the purpose of securing protection to persons and property under the rights and privileges granted by law, and the highest object to be attained in its administration requires that every individual should yield obedience to the provisions of the laws and ordinances enacted for the common interests of society, and that every violation thereof should subject the offender to prompt and merited punishment.

POLICE BOARD.

The present organization of the Police Board is as follows, to-wit:

W. W. JONES, Mayor, ex-officio Member and President.

A. L. BACKUS, Member 1st District.	PATRICK MURRAY, Member 5th District.
GEORGE STETTER, " 2d "	DENNIS LEDDY, " 6th "
PAUL JONES, " 3d "	SAMUEL SMILEY, " 7th "
GEORGE MEISSNER, " 4th "	MICHAEL McGRATH, " 8th "

J. T. GREER, Secretary.

On the 20th of December, 1871, Wm. J. Meyer, Member elect from the 7th District, resigned on account of removal from said District, and on the 5th day of January following, Samuel Smiley was appointed to fill the vacancy.

Louis Hanner, Member elect from the 4th District, resigned on the 19th day of February, 1872, on account of removal from said District, and George Meissner was appointed on the same day to fill the vacancy.

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STANDING COMMITTEES.

There are five Standing Committees of the Board, whose duties require them to examine into and report upon all questions that may be referred by the Board for investigation. Said Committees are as follows:

On Discipline—Messrs. Murray, Jones and Backus.

On Membership—Messrs. McGrath, Smiley and Murray.

On Finance—Messrs. Jones, Meissner and Murray.

On Station Houses—Messrs. Stetter, Leddy and Jones.

On Official Communications—Messrs. Backus, Leddy and Meissner.

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OFFICE OF BOARD, NEW STATION HOUSE, &c.

At the time the Board submitted its last Annual Report it was confidently expected that the new Police Station, on Market Space, would be ready for occupancy by the coming July; but owing to additional work in the prison part of the building, and other delays, the building has but recently been completed, and during the past year all business pertaining to the Police Department was transacted in the old Station House, on Monroe Street. On the 28th of February, 1872, the old building was vacated and possession taken of the new one, the session of Police Court being held in the latter on that day. The new Station House is an imposing and substantial structure, affording ample accommodations for all business pertaining to the Police Department, and the air of comfort

convenience pervading every part of this building is in striking contrast with that of the building just vacated, and the change is highly gratifying to all connected with the Department. As a final settlement has not been made with the contractor, the precise cost of the new Station House cannot be stated, but it will not differ materially from the figures given in the last Annual Report of the Police Board.

STRENGTH OF FORCE.

The regular Force consists of twenty-six men, classified under the following ranks, viz: One Captain, who is the Acting Superintendent of the Force; two Sergeants; two Detectives and twenty-one Patrolmen. As two of the latter are required for duty at the Police Station, there are nineteen men left for patrol duty. Numerous changes have been made in the Police Force during the past year, and it will be seen from the accompanying table showing the names, rank, time of appointment, &c., that quite a number of the old members of the Force are still in the service:

NAME AND RANK.	NATIVITY.	TIME OF APPOINTMENT, &C.	SALARY
CAPTAIN & ACTING SUPT.		Appointed Patrolman April 27, 1867, promoted to Detective April 16, 1869, and to Captain August 16, 1871.....	\$1,200 00
Joseph A. Parker.....	United States		
SERGEANTS.			
Henry Striker.....	Germany	Appointed Patrolman April 27, 1867, promoted to Sergeant June 3, 1867.....	900 00
Edward McCarty.....	United States	Appointed Patrolman March 16, 1870, promoted to Sergeant February 7, 1872.....	900 00
DETECTIVES.			
L.S. Hanks.....	United States	Appointed April 27, 1867.....	900 00
K. Seaman.....	United States	Appointed January 3, 1872.....	900 00
PATROLMEN.			
Henry Bodinus.....	Germany	Appointed May 19, 1869.....	800 00
Constantine Boshart.....	Germany	Appointed June 6, 1868.....	800 00
Patrick Bolan.....	Ireland	Appointed January 3, 1872.....	800 00
Edward O. Dwyer.....	Ireland	Appointed July 19, 1871.....	800 00
Wm. T. Hall.....	England	Appointed June 2, 1869.....	800 00
Daniel Howe.....	United States	Appointed November 8, 1869.....	800 00
Henry Hugh.....	Switzerland..	Re-appointed June 2, 1871.....	800 00
Geo. W. Kirk.....	United States	Appointed April 27, 1867.....	800 00
Thomas Marker.....	United States	Appointed April 6, 1870.....	800 00
John T. Masson.....	Switzerland..	Appointed November 20, 1867.....	800 00
Chas. H. McGuire.....	Ireland.....	Appointed June 21, 1871.....	800 00
Michael McLaughlin.....	Ireland.....	Appointed February 21, 1872.....	800 00
Michael Nary.....	Ireland.....	Appointed June 6, 1868.....	800 00
John Neylon.....	Ireland.....	Appointed July 5, 1871.....	800 00
John M. Sullivan.....	Ireland.....	Appointed November 2, 1870.....	800 00
David W. Stroud.....	United States	Appointed February 7, 1872.....	800 00
John Stein.....	Germany.....	Appointed January 3, 1872.....	800 00
Aurora Van Dusen.....	United States	Appointed September 7, 1872.....	800 00
Jacob Vetter.....	Germany.....	Appointed December 21, 1870.....	800 00
Wm. C. Wagner.....	United States	Appointed January 4, 1871.....	800 00
James Gilroy.....	Ireland.....	Appointed December 21, 1870.....	800 00

SUPERNUMERARIES.

The employment of Supernumeraries is not deemed advisable, or judicious, under ordinary circumstances, but during the last Summer a few of the regular Policemen who had been on duty for a considerable length of time, requested and obtained leaves of absence for a few days, at different times, and there also being some sickness among the members of the Force, the Board deemed it important to keep the strength of the Force unimpaired, and for that purpose a special Patrolman was appointed on the 5th of July, 1871, to fill the place of any regular Policeman absent from duty, either on leave or on account of sickness, and he was continued in this position until January 3, 1872, at which time his services were discontinued.

In consideration of the large expenditure of money in the erection of the new Police building, and it being in an exposed condition, the Board appointed a Special Watchman for said building on the 5th of July, 1871, at a salary of fifty dollars per month, and he was kept on duty in that capacity, until January 3, 1872. The foregoing appointments were reported to and approved the City Council.

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SPECIAL POLICE.

The only emergency creating a necessity for appointing Special Policemen occurred during the month of October, 1871; when, from long continued drought, the prevalence of destructive fires throughout the country, and the influx of suspicious characters, our City was in danger of a visitation of the destroying element, and on the 9th of October, the Board passed a resolution authorizing the Mayor to appoint and commission such number of men, not exceeding fifty, as he might deem necessary, to assist the regular Patrol Force in their efforts to prevent and extinguish fires, but owing to the promptness and zeal exhibited on the part of our citizens in organizing and keeping up a Volunteer Patrol throughout different portions of the City during the time of greatest danger, it did not become necessary to appoint only a very small number of paid men for such special duty, and the entire expense incurred by such appointments amounted to the small sum of one hundred dollars and fifty cents.

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SANITARY POLICE.

Under a re-organization of the Board of Health during the past year, in conformity with the provisions of the municipal code, it was found that no provision existed in said Board to appoint Sanitary Police, as section 318, of the code provides for detailing a portion of the regular Police Force of the corporation.

sanitary duty; or to make new appointments for that purpose when necessity may require it, and believing with the Mayor and Board of Health that an indispensable necessity existed for the employment of Policemen to enforce sanitary measures, and for the more effectual preservation of public health, the Police Board appointed, subject to approval of the City Council, two Sanitary Policemen, September 6, 1871; recommending that their pay be fixed at eight hundred dollars per annum, and that they be required to provide themselves with, and wear the Police uniform. Said appointments and recommendations were reported to and concurred in by the City Council, and the Policemen so appointed are under the exclusive control of the Board of Health, and paid out of the General Fund of the City.

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PRIVATE WATCHMAN.

Some business firms and individuals employ Private Watchmen to guard their premises, and upon their request the Board has, in several instances, empowered such Watchmen to make arrests, furnished them with the insignia of "Special Police," together with a copy of Police Rules and Regulations, so that in cases of emergency the regular Force and "Special Police" may render mutual assistance to each other.

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APPOINTMENTS, &c.

Upon the basis of population of our City, as ascertained by the last Federal Census, the largest number of Patrolmen that can be regularly employed is twenty-one, and we have within our corporate limits an area of about ten and one-half square miles of territory, from which it will be seen that the Force is small considering the extent of territory to be patrolled and guarded, and it is therefore highly important that the most reliable and best men that can be obtained should be selected as Policemen.

To test the qualifications, and aid the Board in judging of the fitness of men for the police service, every applicant is required to answer under oath all questions contained in the printed form of applications adopted by the Board, and to accompany the same with a certificate of some reliable physician as to his physical condition.

By the rules of the Board no appointment to a position on the force, or dismissal from it, can be made without the concurrence of a majority of all members thereof.

Members of the force are required to demean themselves in a courteous and gentlemanly manner towards our citizens, and to be attentive and faithful in the discharge of all duties assigned to them.

APPORTIONMENT OF LABOR.

The Captain, being the acting superintendent, has the general charge, under direction of the Board, of the Police Force, and it is obligatory upon him to see that every man is prompt in the discharge of his duties, and to report all cases of *dereliction of duty to the Board, and to exert himself at all times for the preservation of peace and good order, and for the detection and arrest of criminals.*

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SERGEANTS.

Sergeants of police are charged with the more special supervision of the patrolmen, one of whom is on duty at all times, alternating week about for night and day duty, and it devolves upon them to patrol the respective beats of patrolmen, and see that all are properly performing their duty, and they are required to make daily reports to the Captain of the manner in which the patrol force are found engaged, and to report promptly all violations of orders, negligence or misconduct on the part of the police.

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DETECTIVES.

Secret police are found to be important auxiliaries in the detection of crimes and misdemeanors perpetrated by a class of criminals who make it their aim and study to conceal all traces of guilt, in order that they may elude officers of the law, and it requires no small degree of skill and ingenuity to make a successful detective officer. Aside from the secret service they serve the greater part of processes issued by the Police Court, and it is their duty to report to the Board in disposal, all rewards or gifts, received by them as detectives.

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PATROLMEN.

The duties appertaining to patrolmen are clearly and fully laid down in the rules and regulations governing the force, a printed copy of which is furnished to each one, and they are required to study the rules prescribing their duties with care so that they may have no misapprehension as to what they are required to do, and enjoined from doing. Patrolmen, as well as all officers of the Police Force, are not allowed to engage in any other business.

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HOURS OF DUTY.

The former system of relieving night patrol at 4:30 A. M. and leaving the city without protection of the police from that time until 7 A. M., has been changed by dividing the night force into two reliefs, the first relief entering upon duty at 7 P. M. and remaining on duty until 5 A. M., and the second relief enter upon duty at 8 P. M. and remain on duty until 6 A. M. While this mode of detailing night patrol requires each man to remain on duty but thirty minutes longer than the old system, it affords far greater protection against the depredations of criminals. Day patrolmen enter upon their respective beats at 7 A. M., and are relieved therefrom at 7 P. M. Two-thirds of the patrol force being detailed for night duty requires the performance of two weeks of night duty to one of day duty, by every patrolman, changing about in such a manner as to give all an equal term of service on the different reliefs.

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HEALTH AND DISCIPLINE.

Although a few members of the force have lost considerable time by sickness, during the past year, the health of a majority of the men has been good, and no deaths have occurred among its members. One of the older members of the Force, who has lost more time by sickness during the past year than any other, has recently resigned and engaged in other business. Strict regard is given to the matter of discipline, and it is but justice to say that the orders promulgated by the Board have been uniformly obeyed by the Police.

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CHANGES.

One Captain, one Sergeant and two Patrolmen have been dismissed from the service, and six Patrolmen have resigned, during the past year, and the appointments and promotions during the same time are as follows: One Captain, one Detective, one Sergeant and seven regular Patrolmen.

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SYNOPSIS OF SERVICES RENDERED BY POLICE.

The total number of arrests made during the year, as reported by the Acting Superintendent, is 1,945, and of this number 1,663 were males, and 282 females. The subjoined tables contain a classified statement of the various offenses

for which arrests have been made, and show the disposition made of arrested persons.

FOR VIOLATION OF STATE LAWS.

Assault	3	Horse stealing,	
Assault and Battery	254	Keeping lottery,	
Assault with intent to commit rape,	4	Maiming,	
Assault with intent to rob,	1	Mutiny,	
Assault with intent to wound,	1	Obtaining money, &c., false pretense,	
Assault with intent to kill	10	Peace warrants,	
Burglary,	11	Perjury,	
Burning woods,	1	Petit larceny,	
Garrying concealed weapons,	16	Pick-pockets,	
Contempt of court	2	Receiving stolen goods,	
Cutting with intent to wound,	1	Resisting officers,	
Disturbing religious meeting,	4	Robbery,	
Embezzlement,	4	Selling liquors to minors,	
Fighting at fisticuffs,	2	Shooting with intent to wound,	
Fornication,	3	Stabbing,	
Forgery,	6	Violating game law,	
Grand larceny	26	Violating Sunday law,	
Gambling,	1		
Total,			

FOR VIOLATION OF CITY ORDINANCES.

Abusing family,	9	Obstructing streets and sidewalks,	
Begging,	3	Passing liquor to prisoners,	
Destroying property,	25	Peddling without license,	
Disturbance,	395	Personating officers,	
Draying without license,	2	Refusing to assist officer	
Driving faster than walk over bridge, 1		Residing in houses of ill-fame,	
Drunkenness,	611	Selling unwholesome meat,	
Exposing meat,	1	Shooting within city limits,	
Fast driving,	4	Threatening,	
Harboring prostitutes,	1	Transporting calves, bound,	
Indecent exposure of person,	12	Vagrancy,	
Insulting females,	12	Visiting rooms for prostitution,	
Keeping disorderly house	9	Visiting house of ill-fame,	
Keeping houses of ill-fame,	30	Violating bridge ordinance,	
Leaving horse unhitched,	1	Violating fire ordinance,	
Malicious removal of trees,	1	Violating sign ordinance,	
Nuisance,	13		
Total,			

MISCELLANEOUS ARRESTS.

Deserters from U. S. Army, 2		Fugitive from justice from abroad, 27	
Total,			29

RECAPITULATION OF ARRESTS.

For violation of State Laws,	542
For violation of City Ordinances,	1,374
Miscellaneous.	29
Total,	1,945

ARRESTS IN EACH MONTH.

March, 92		September, 224
April, 132		October, 227
May, 196		Novembr, 153
June, 181		December, 95
July, 214		January, 128
August, 199		February, 104
Total,		1,945

AGES OF PERSONS ARRESTED.

Between 10 and 15 years of age, 116		Between 35 and 45 years of age, 511
Between 15 and 25 " " . 444		Over 45 years of age, 132
Between 25 and 35 " " . 742		
Total,		1,945

DISPOSAL OF PERSONS ARRESTED.

Bound over to Court Com. Pleas, 63		Nolle Prosequi, 31
Discharged, promise to leave city, 189		Remanded to U. S. Authorities, 2
Discharged on payment of costs, 150		Sent to Infirmiry Farm, 12
Discharged, 288		Sent to Reform School, 2
Dismissed for want of prosecution, 98		Sentence susp'd, good behavior, 95
Fined, 576		Turned over to officers from abroad, 27
Fined and Imprisoned, 412		
Total,		1,945

FINES AND COSTS.

The amount of fines and costs assessed and collected in Police Court during the year is shown in the following tabular statements, to-wit :

	STATE CASES.		
Amount assessed,			\$3,354.00
Amount collected,			696.20
	CITY CASES.		
Amount assessed,			\$11,327.94
Amount collected,			6,469.04
Total amount assessed in State and City cases,			\$14,681.94
Total amount collected in State and City cases,			7,165.24
Aggregate number of days imprisonment to which criminals were sentenced during the year,			8,733

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STOLEN AND LOST PROPERTY.

The estimated value of money and property reported to the Police during the year as stolen and lost, is \$3,400; and of this amount \$2500 was recovered and returned to owners.

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MISCELLANEOUS BUSINESS.

Doors of stores found open,			
Lost children found and restored to parents,			
Sick and disabled persons assisted by police,			1.50
Lodgers accommodated at Station House,			\$61.40
Total expense to city for furnishing meals to lodgers,			

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COST OF KEEPING CITY PRISONERS.

On conviction in Police Court, all City prisoners are imprisoned in the County Jail, and the amount paid for keeping such prisoners during the year is shown in the following table, to-wit :

March, 1871,	\$112.50	September, 1871,	\$47.00
April, "	152.00	October, "	45.00
May, "	414.50	November, "	125.00
June, "	393.50	December, "	125.00
July, "	283.50	January, 1872,	125.00
August, "	363.00	February, "	125.00
Total,			\$3,225.00

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POLICE FINANCES.

In compliance with section 648 of the Municipal Code, as amended May 2, 1871, providing that "all Boards of Trustees, Directors or Commissioners, having the charge of the expenditures of City funds, shall certify claims against their respective departments to the City Auditor for payment," the Police Board certify all claims payable from the Police Fund to the Auditor for the proper warrants on the Treasurer. The condition of the Police Fund is as follows:

RECEIPTS.

Amount received from collection of taxes in June, 1871,	\$12,389.58
" " " " " December, 1871,	14,731.12
Balance in Treasury, March 1, 1871,	9,848.22
Total,	\$36,968.92

EXPENSES.

	<i>Pay and Salary.</i>	<i>Incidentals.</i>	<i>Total:</i>
March, 1871,	\$1,899.52	\$	\$1,899.52
April, " "	1,781.73	28.25	1,809.98
May, " "	1,741.71	2.05	1,742.76
June, " "	1,778.54	5.00	1,683.54
July, " "	1,732.01	25.00	1,757.01
August, " "	1,804.92	40.77	1,845.69
September, " "	1,765.68	144.55	1,910.23
October, " "	1,765.07	4.00	1,769.07
November, " "	1,752.89	1.63	1,754.52
December, " "	1,768.62	5.00	1,773.72
January, 1872,	1,729.24		1,729.24
February " "	1,740.63	673.98	2,414.61
Total,	\$21,160.56	\$930.23	\$22,090.79

DETAILED STATEMENT OF INCIDENTAL EXPENSES.

Badges for Police,	\$88.55
Belts,	60.30
Furniture for new Station House,	671.77
Lock for door at old Station House,	3.25
Postage and Telegraphing,	11.63
Printing and Stationery,	94.77
Total,	\$930.23
Total receipts during the year,	\$36,968.92
Total expenditures during the year,	22,090.79
Balance in Treasury,	\$14,878.13

LIFE AND HEALTH FUND.

RECEIPTS.

Balance on hand March 2, 1871,	\$572.41
Dividends on money deposited in Savings Bank,	35.59
Received on account of Rewards, &c.,	149.56
Received from sale of unclaimed goods,	19.05
Total,	<u>\$776.61</u>

DISBURSEMENTS.

Amount paid for relief of disabled Policemen, &c.,	\$ 96.74
Balance on hand,	<u>\$679.87</u>

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Having presented detailed statements of all matters relating to the workings of the Police during the past year, the Police Board, in concluding their report, would again call your attention to the necessity of providing a Work House. While steps are in progress for the establishment of a House of Refuge and Correction, which is designed solely for reformatory purposes, the importance of a Work House, or at least some suitable enclosure where prisoners, who are not proper subjects for a House of Correction, can be confined at hard labor should not be overlooked, and it is to be hoped that some such place will be provided at an early day.

Respectfully submitted,

W. W. JONES, *President.*

J. T. GREER, *Secretary.*